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SUBMISSION BY

FREDERICK G. GARDINER, Q.C.

TO

THE COMMISSION APPOINTED BY THE
LIEUTENANT - GOVERNOR - IN - COUNCIL
OF THE PROVINCE OF ONTARIO TO
INQUIRE INTO THE AFFAIRS OF THE
MUNICIPALITY OF METROPOLITAN
TORONTO

JUNE 15th, 1957

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TO THE CHAIRMAN AND MEMBERS OF THE COMMISSION
APPOINTED BY THE LIEUTENANT-GOVERNOR-IN-COUNCIL
OF THE PROVINCE OF ONTARIO TO INQUIRE INTO THE
AFFAIRS OF THE MUNICIPALITY OF METROPOLITAN TORONTO

THE SUBMISSIONS CONTAINED IN THIS MEMORANDUM
ARE THE PERSONAL VIEWS OF THE WRITER AND NOT
NECESSARILY THOSE OF THE MEMBERS OF THE METROPOLITAN
COUNCIL.

THE SUBMISSIONS CONTAINED HEREIN ARE RELATED
TO THREE QUESTIONS:

1. IS THE METROPOLITAN COUNCIL AS PRESENTLY
CONSTITUTED CALCULATED TO GIVE ADEQUATE REPRESENTATION BY POPULATION TO THE THIRTEEN CONSTITUENT MUNICIPALITIES AND IF NOT IN WHAT MANNER MAY A MORE SATISFACTORY RESULT BE ACCOMPLISHED?
2. WHAT WOULD CONSTITUTE REASONABLY ADEQUATE
COMPENSATION TO THE MEMBERS OF THE METROPOLITAN
COUNCIL?

3. SHOULD THE CHAIRMAN OF THE COUNCIL

(A) BE ELECTED AT LARGE BY THOSE ENTITLED TO
VOTE IN THE METROPOLITAN AREA?

(B) BE ONE OF THE MEMBERS OF THE COUNCIL
ELECTED IN A LOCAL MUNICIPALITY?

OR

(C) IS THE PRESENT SYSTEM OF AN ANNUAL ELECTION
OF A CHAIRMAN WHO MAY OR MAY NOT BE AN
ELECTED MEMBER OF THE COUNCIL SATISFACTORY?

I SHALL MAKE MY SUBMISSIONS WITH RESPECT TO
EACH OF THESE MATTERS SEPARATELY:

(1)

IS THE METROPOLITAN COUNCIL AS PRESENTLY
CONSTITUTED CALCULATED TO GIVE ADEQUATE
REPRESENTATION BY POPULATION TO THE THIRTEEN
CONSTITUENT MUNICIPALITIES AND IF NOT IN WHAT
MANNER MAY A MORE SATISFACTORY RESULT BE
ACCOMPLISHED?

THE METROPOLITAN TORONTO FORM OF GOVERNMENT
AS PRESENTLY CONSTITUTED MAY BE DESCRIBED AS A FEDERAL

SYSTEM OF MUNICIPAL GOVERNMENT. JUST AS THE BRITISH NORTH AMERICA ACT DEFINES THE POWERS OF THE DOMINION GOVERNMENT AND OF THE PROVINCES, THE MUNICIPALITY OF METROPOLITAN TORONTO ACT DEFINES THE POWERS OF THE MUNICIPALITY OF METROPOLITAN TORONTO AND THE MUNICIPAL ACT DEFINES THE POWERS OF THE LOCAL MUNICIPALITIES. THE METROPOLITAN CORPORATION HAS NO GENERAL POWERS. ITS POWERS ARE THOSE SPECIFICALLY CONFERRED BY THE SPECIAL ACT OF INCORPORATION AND AMENDMENTS THERETO.

IF IT IS CORRECT TO SAY THAT THE METROPOLITAN FORM OF GOVERNMENT IS A FEDERAL SYSTEM OF MUNICIPAL GOVERNMENT, THEN UPON THE QUESTION OF REPRESENTATION BY POPULATION, IT IS APPROPRIATE TO OBSERVE THAT THERE IS NO CLOSE APPROXIMATION BETWEEN THE POPULATION IN THE FEDERAL CONSTITUENCIES EACH OF WHICH IS REPRESENTED IN THE HOUSE OF COMMONS BY ONE MEMBER, NOR IS THERE ANY

CLOSE APPROXIMATION BETWEEN THE POPULATION IN THE PROVINCIAL RIDINGS , EACH OF WHICH IS REPRESENTED BY ONE MEMBER IN THE ONTARIO LEGISLATURE. IN THE FEDERAL FIELD THE RIDING WITH THE LARGEST POPULATION IS YORK-SCARBOROUGH WITH 170,000 RESIDENTS AND THE SMALLEST RIDING IS ILE DE LA MADELAINE WITH 11,556 RESIDENTS. IN THE PROVINCE OF ONTARIO FIELD THE RIDING CONTAINING THE LARGEST NUMBER OF VOTERS IS YORK-EAST WITH 79,571 AND THE SMALLEST IS RAINY RIVER WITH 12,350. FROM THESE FIGURES IT IS OBVIOUS THAT ON THE FEDERAL AND PROVINCIAL LEVEL WE ARE NO STRANGERS TO A SYSTEM WHERE THERE IS AN ACCEPTED WIDE DIVERGENCE OF REPRESENTATION BY POPULATION.

THE SITUATION WITH RESPECT TO POPULATION IN THE THIRTEEN MUNICIPALITIES CONSTITUTING METROPOLITAN TORONTO ACCORDING TO 1956 FIGURES IS AS FOLLOWS:

CITY OF TORONTO

662, 973

SUBURBAN MUNICIPALITIES

NORTH YORK	169, 382	
SCARBOROUGH	139, 069	
YORK	116, 936	
ETOBICOKE	103, 144	
EAST YORK	69, 368	
FOREST HILL	19, 364	
LEASIDE	16, 458	
MIMICO	13, 608	
NEW TORONTO	11, 505	
LONG BRANCH	10, 207	
WESTON	9, 455	
SWANSEA	8, 564	687, 060
		<hr/>
		1, 350, 033

THE TWELVE SUBURBAN MUNICIPALITIES MAY BE
DIVIDED INTO FOUR CATEGORIES WITH APPROXIMATELY
COMPARABLE POPULATIONS.

CATEGORY 1

SWANSEA	8, 564
WESTON	9, 455
LONG BRANCH	10, 207
NEW TORONTO	11, 505
MIMICO	13, 608

CATEGORY II

LEASIDE	16,458
FOREST HILL	19,364

CATEGORY III

EAST YORK	69,368
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CATEGORY IV

ETOBICOKE	103,144
YORK	116,936
SCARBOROUGH	139,069
NORTH YORK	169,382

IT IS ALSO INTERESTING TO NOTE THAT ON AN ASSESSMENT BASIS THE SEVERAL SUBURBAN MUNICIPALITIES FALL INTO THE SAME CATEGORIES AS INDICATED, AS FOLLOWS:

NAME OF MUNICIPALITY

ASSESSMENT

CATEGORY I

SWANSEA	\$19,164,361
WESTON	19,781,146
LONG BRANCH	15,430,217
NEW TORONTO	35,141,287
MIMICO	22,622,752

CATEGORY II

LEASIDE	60,868,545
FOREST HILL	58,190,984

CATEGORY III

EAST YORK	104,659,106
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CATEGORY IV

ETOBICOKE	208, 130, 429
YORK	186, 037, 242
SCARBOROUGH	251, 489, 768
NORTH YORK	371, 808, 995

IT IS MY VIEW THAT THE CITY OF TORONTO MUST
HAVE AN EQUAL NUMBER OF REPRESENTATIVES AND AN
EQUAL VOTING STRENGTH TO THE COMBINED TOTAL
REPRESENTED BY THE SUBURBAN MEMBERS. THIS SUB-
MISSION IS FOUNDED UPON THE FACT THAT THE POPULATION
IN THE CITY OF TORONTO IS RELATIVELY EQUAL TO THE
TOTAL POPULATION OF THE TWELVE SUBURBS AND THAT
THE TOTAL ASSESSMENT IN TORONTO IS APPROXIMATELY
54% OF THE TOTAL IN THE AREA WITH THE EXCELLENT
TAX BASE OF APPROXIMATELY 61% INDUSTRIAL AND COM-
MERCIAL COMPARED TO 39% RESIDENTIAL.

ACCEPTING THE PREMISE THAT THE CITY OF
TORONTO IS ENTITLED TO AN EQUALITY OF REPRESENTATION
AND VOTING STRENGTH COMPARED TO THE TOTAL OF THE

SUBURBS THERE ARE TWO WAYS IN WHICH A MORE REASONABLE REPRESENTATION BY POPULATION CAN BE ESTABLISHED THAN THAT WHICH PRESENTLY PREVAILS:

1. THE ESTABLISHMENT OF A NUMBER OF METROPOLITAN DISTRICTS FROM EACH OF WHICH A MEMBER WILL BE ELECTED DIRECTLY TO THE METROPOLITAN COUNCIL WITH ONE VOTE.

2. THE CONTINUATION OF THE PRESENT SYSTEM OF CONSTITUTING THE METROPOLITAN COUNCIL BUT WITH THE PROVISION OF A MULTIPLE-VOTING SYSTEM SO THAT UPON IMPORTANT QUESTIONS THERE WILL BE REPRESENTATION BY POPULATION.

I WILL COMMENT UPON EACH OF THESE SEPARATELY:

1. THE ESTABLISHMENT OF A NUMBER OF THE METROPOLITAN DISTRICTS FROM EACH OF WHICH A MEMBER WILL BE ELECTED TO THE METROPOLITAN COUNCIL WITH EACH MEMBER HAVING ONE VOTE.

THIS SYSTEM SOUNDS SIMPLE AND PRACTICAL BUT IT

IS SUBJECT TO A VERY SERIOUS DEFECT. THE DEFECT IS
THAT THE LIAISON BETWEEN THE LOCAL COUNCILS AND THE
METROPOLITAN COUNCIL IS LOST. THIS IN MY VIEW IS
SUFFICIENTLY SERIOUS TO CONDEMN SUCH AN ARRANGEMENT.

A MAP IS ATTACHED INDICATING HOW EIGHTEEN
METROPOLITAN DISTRICTS MIGHT BE ESTABLISHED EACH WITH
A REASONABLY COMPARABLE POPULATION.

THE ATTACHED MAP INDICATES THAT THE CITY OF
TORONTO HAS NINE WARDS, THE POPULATION OF WHICH IS AS
FOLLOWS:

WARD 3	33,000
WARD 7	54,000
WARD 2	63,000
WARD 4	65,000
WARD 9	71,000
WARD 1	73,000
WARD 8	85,000
WARD 5	95,000
WARD 6	124,000

WHILE IT MAY BE SAID THAT SUCH A VARIATION IN POPULATION
IS SUBSTANTIAL IT IS TO BE NOTED THAT WARD 3 CONSTITUTES
A SPECIAL SITUATION AS IT CONTAINS THE BUSINESS,

FINANCIAL AND INSTITUTIONAL AREA WHERE THE RESIDENT
POPULATION IS SMALL BUT THE BUSINESS POPULATION AND
ASSESSMENT IS VERY LARGE.

IF A SYSTEM OF METROPOLITAN DISTRICTS WERE
ESTABLISHED THE PRESENT NINE WARDS IN THE CITY SHOULD
NOT BE DISTURBED AS THEY HAVE BEEN LONG ESTABLISHED
AND ARE WELL KNOWN. THE NINE CITY WARDS COULD BECOME
METROPOLITAN DISTRICTS 1 TO 9. IF SUCH A COURSE WERE
FOLLOWED THEN THERE SHOULD BE NINE SUBURBAN DISTRICTS
WHICH WOULD REQUIRE THE SUBDIVISION OF SOME SUBURBS
AND THE COMBINATION OF OTHERS. AS IS INDICATED IN THE
MAP THE FOLLOWING IS SUGGESTED AS BEING A REASONABLE
DISTRIBUTION BOTH AS TO GEOGRAPHY AND POPULATION OF
THE NINE METROPOLITAN DISTRICTS IN THE SUBURBS:

METROPOLITAN DISTRICTS

NO. 10	SCARBOROUGH-SOUTH	76,000
NO. 11	SCARBOROUGH-NORTH	63,000

METROPOLITAN DISTRICTS (Continued)

NO. 12	EAST YORK AND LEASIDE	86,000
NO. 13	NORTH YORK-EAST	91,000
NO. 14	NORTH YORK-WEST	78,000
NO. 15	YORK EAST AND FOREST HILL	98,000
NO. 16	YORK WEST AND SWANSEA	57,000
NO. 17	MIMICO, NEW TORONTO, LONG BRANCH AND SOUTH OF QUEEN ELIZABETH HIGHWAY IN ETOBICOKE	54,000
NO. 18	ETOBICOKE NORTH OF QUEEN ELIZABETH HIGHWAY	84,000

SUCH AN ARRANGEMENT WOULD RESULT IN A COUNCIL
OF EIGHTEEN MEMBERS WITH EQUAL VOTING POWER DIS-
TRIBUTED BETWEEN THE CITY AND THE SUBURBS.

IF SUCH A SYSTEM WERE ESTABLISHED IT MIGHT BE
ACCEPTED AS A PRACTICAL SOLUTION TO THE PROBLEM OF
REPRESENTATION BY POPULATION BUT, AS HAS BEEN INDI-
CATED, IT HAS THE FATAL DEFECT THAT THE METROPOLITAN
COUNCIL WOULD BE DIVORCED FROM THE LOCAL AREA
MUNICIPALITIES AND LIAISON BETWEEN THE LOCAL COUNCILS
AND THE METROPOLITAN COUNCIL WOULD BE LOST. I CAN

CONCEIVE UNLIMITED TROUBLE IF SOME MUNICIPALITIES ARE DIVIDED AND OTHERS ARE COMBINED PLUS THE ADDED DIFFICULTY THAT REPRESENTATIVES ON THE METROPOLITAN COUNCIL MIGHT HAVE DIFFERENT VIEWS FROM THOSE OF THE LOCAL COUNCILS. MY RECOMMENDATION IS STRONGLY OPPOSED TO SUCH A SYSTEM FOR THE REASON INDICATED.

- II. TO PERPETUATE THE PRESENT SYSTEM OF CONSTITUTING THE METROPOLITAN COUNCIL BUT ESTABLISHING A MULTIPLE SYSTEM OF VOTING SO THAT UPON IMPORTANT QUESTIONS THERE WILL BE REPRESENTATION BY POPULATION.

AS AN ALTERNATIVE TO THE ESTABLISHMENT OF METROPOLITAN DISTRICTS A VERY SATISFACTORY ALTERNATIVE WOULD BE TO PROVIDE FOR A MULTIPLE SYSTEM OF VOTING IN THE COUNCIL AS PRESENTLY ESTABLISHED. THIS SYSTEM IS ALREADY IN OPERATION IN COUNTY COUNCILS WHERE MULTIPLE VOTES ARE ACCORDED ON THE BASIS OF POPULATION AND THE MULTIPLE VOTING SYSTEM APPLIES WHEN A RECORDED VOTE IS CALLED ON IMPORTANT QUESTIONS.

ALMOST 100% OF THE BUSINESS OF THE METROPOLITAN COUNCIL IS CONDUCTED UPON THE BASIS OF "VOICE VOTES" AND IT IS ONLY OCCASIONALLY THAT THE "YEAS AND NAYS" ARE RECORDED WHEN DEMANDED UPON SOME IMPORTANT QUESTION.

IN ORDER THAT THE VOTING STRENGTH MAY REASONABLY COMPLY WITH REPRESENTATION BY POPULATION THE FOLLOWING ALLOCATION OF VOTES IS SUGGESTED:

	<u>Present No. of Votes</u>	<u>Multiple Votes</u>
CITY OF TORONTO		
Mayor	1	4
2 Controllers	2	6
9 Aldermen	<u>9</u> 12	<u>18</u> 28
NORTH YORK	1	4
SCARBOROUGH	1	4
YORK	1	4
ETOBICOKE	1	4
EAST YORK	1	3
FOREST HILL	1	2
LEASIDE	1	2
MIMICO	1	1
NEW TORONTO	1	1
LONG BRANCH	1	1
WESTON	1	1
SWANSEA	1 12	1 28
	<u>24</u>	<u>56</u>

THE DISTRIBUTION OF VOTING STRENGTH ON THE BASIS INDICATED GIVES ONE VOTE TO THE SMALL SUBURBAN MUNICIPALITIES IN CATEGORY I; TWO VOTES TO THOSE IN CATEGORY II; THREE VOTES TO THE ONE MUNICIPALITY IN CATEGORY III; AND FOUR VOTES TO THE LARGE MUNICIPALITIES IN CATEGORY IV.

UNDER THE SUGGESTED SYSTEM PROVISION IS MADE FOR TWENTY-EIGHT VOTES FOR THE SUBURBS AND TWENTY-EIGHT VOTES FOR THE CITY. THIS CREATES PROVISION FOR A TOTAL OF FIFTY-SIX VOTES WHEN A RECORDED VOTE IS CALLED WITH A CASTING VOTE BY THE CHAIRMAN IN THE EVENT OF AN EQUALITY OF VOTES.

IT IS SUGGESTED THAT THE MULTIPLE SYSTEM SHOULD NOT APPLY IN COMMITTEE INCLUDING THE COMMITTEE OF THE WHOLE BUT SHOULD ONLY APPLY WHEN A RECORDED VOTE IS DEMANDED IN COUNCIL.

THE SYSTEM RECOMMENDED MAINTAINS THE
AUTOMATIC LIAISON BETWEEN THE LOCAL COUNCILS AND
THE METROPOLITAN COUNCIL WHICH IN MY VIEW IS
ESSENTIAL AND AT THE SAME TIME PROVIDES REPRESENTA-
TION BY POPULATION ON IMPORTANT QUESTIONS.

(2)

WHAT WOULD CONSTITUTE REASONABLY
ADEQUATE COMPENSATION TO THE MEMBERS
OF THE METROPOLITAN COUNCIL?

IF THE PRESENT SYSTEM IS PRESERVED EITHER
AS PRESENTLY CONSTITUTED OR WITH A MULTIPLE VOTING
ARRANGEMENT MY RECOMMENDATION IS THAT METROPOLITAN
COUNCILLORS SHOULD BE MORE ADEQUATELY COMPENSATED
THAN IS PRESENTLY THE CASE. THE COMPENSATION
PRESENTLY PAID IS SUBSTANTIALLY INADEQUATE HAVING
REGARD TO THE TIME AND SERVICES REQUIRED. MY SUG-
GESTION IS THAT THE COMPENSATION OF A COUNCILLOR
SHOULD BE INCREASED FROM \$1800 TO \$2400; THAT THE

COMPENSATION TO EACH CHAIRMAN OF A STANDING COMMITTEE SHOULD BE INCREASED FROM \$100 TO \$200 AND THAT EACH MEMBER OF THE EXECUTIVE COMMITTEE SHOULD BE PAID IN ADDITION TO THE AMOUNT OF HIS ANNUAL COMPENSATION AS A COUNCILLOR THE SUM OF \$1200 PER YEAR. THESE SUGGESTED INCREASES ARE IN MY VIEW THE MINIMUM AMOUNT WHICH WOULD BE CONSISTENT WITH THE TIME AND ATTENTION THAT METROPOLITAN COUNCILLORS ARE REQUIRED TO GIVE TO METROPOLITAN AFFAIRS.

(3)

SHOULD THE CHAIRMAN OF THE COUNCIL

- (A) BE ELECTED AT LARGE BY THOSE ENTITLED TO VOTE IN THE METROPOLITAN AREA;
 - (B) BE ONE OF THE MEMBERS OF THE COUNCIL ELECTED IN A LOCAL MUNICIPALITY; OR
 - (C) IS THE PRESENT SYSTEM OF AN ANNUAL ELECTION OF A CHAIRMAN WHO MAY OR MAY NOT BE AN ELECTED MEMBER OF THE COUNCIL SATISFACTORY?
-

IF THE SYSTEM OF ESTABLISHING METROPOLITAN DISTRICTS AND A SEPARATE METROPOLITAN COUNCIL IS ADOPTED IT MAY BE SAID WITH SOME MERIT THAT THE METROPOLITAN CHAIRMAN SHOULD BE ELECTED AT LARGE AT THE SAME ELECTION. MY VIEW IS CONTRARY TO THAT SUGGESTION FOR THE REASONS I WILL INDICATE LATER.

IF HOWEVER THE PRESENT SYSTEM PREVAILS WITH OR WITHOUT MULTIPLE VOTING THEN MY VIEW IS THAT IT WOULD BE TOTALLY IMPRACTICAL TO HOLD AN ELECTION FOR A METROPOLITAN CHAIRMAN AT LARGE WHEN THERE WOULD BE NO OTHER PROVISION FOR METROPOLITAN ELECTIONS.

THIS LEAVES THE OTHER QUESTION TO BE RESOLVED. SHOULD THE METROPOLITAN CHAIRMAN BE REQUIRED TO HAVE THE ESSENTIAL QUALIFICATION OF BEING AN ELECTED MEMBER IN A LOCAL COUNCIL? IN THIS RESPECT IT IS TO BE REMEMBERED THAT HAVING REGARD TO THE CITY THAT THE

MAYOR AND TWO CONTROLLERS ARE AUTOMATICALLY MEMBERS OF THE METROPOLITAN COUNCIL . IT IS MY VIEW THAT THEY COULD NOT FULFIL THEIR RESPECTIVE DUTIES AS MAYOR OR CONTROLLER OF THE CITY OF TORONTO AND AS METROPOLITAN CHAIRMAN AT THE SAME TIME. IT IS EQUALLY MY VIEW THAT A MAYOR OR REEVE WHO IS HEAD OF ONE OF THE LARGER OR EVEN ONE OF THE SMALLER SUBURBAN MUNICIPALITIES COULD NOT DO JUSTICE TO THE POSITION OF CHAIRMAN OF THE COUNCIL AND TO THE OFFICE OF THE HEAD OF A LOCAL MUNICIPALITY AT THE SAME TIME.

THERE SHOULD BE NO MISTAKE ABOUT THE OBJECTIVITY OF MY VIEWS. I AM UNDER NO DELUSION THAT ANY PERSON IS INDISPENSABLE TO THE POSITION OF METROPOLITAN CHAIRMAN. THERE ARE MANY CITIZENS OF THIS AREA WHO ARE WELL QUALIFIED BY EXPERIENCE AND IN ALL OTHER RESPECTS TO FULLY DISCHARGE THE DUTIES OF

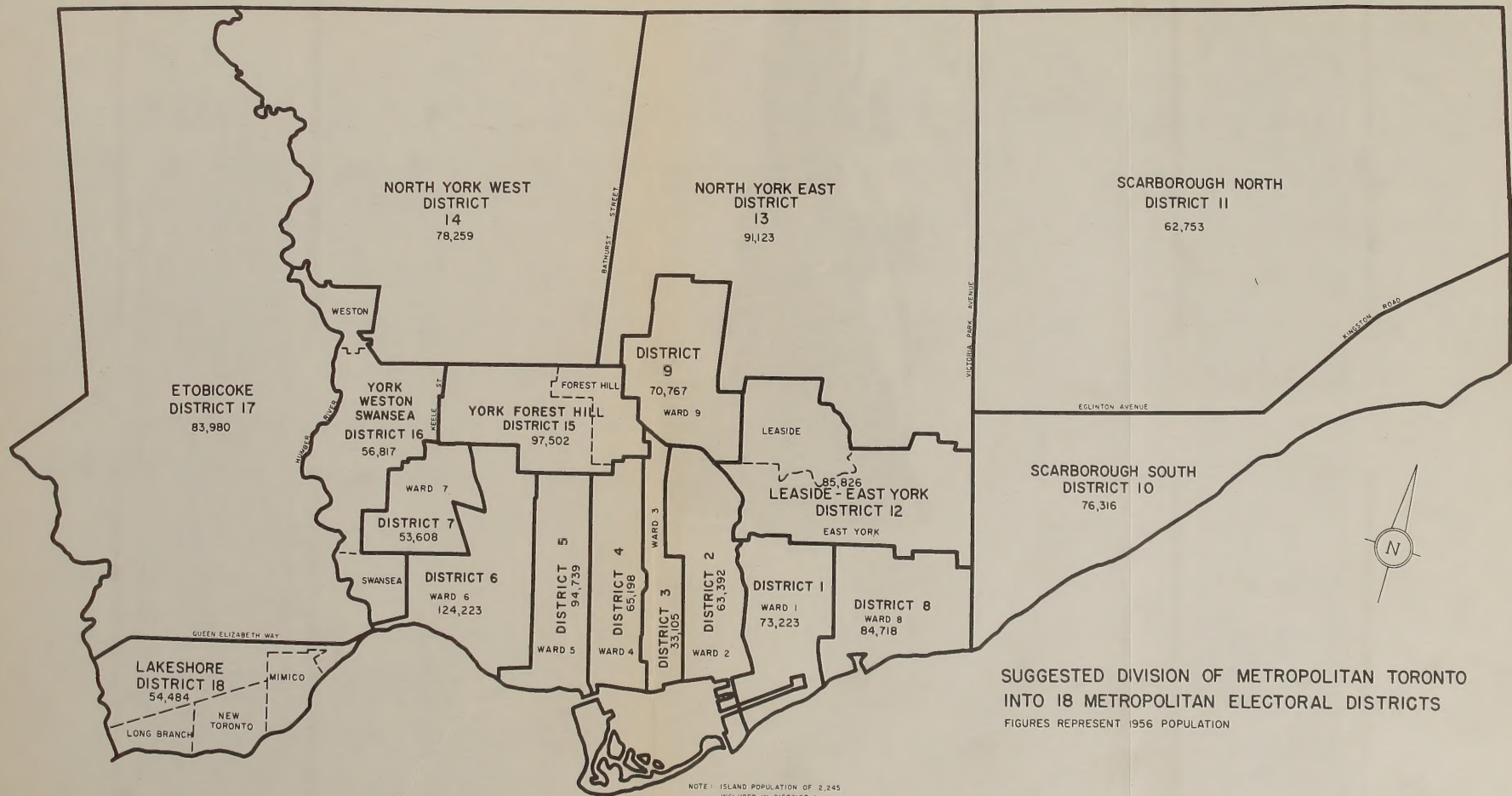
THE CHAIRMAN OF THE METROPOLITAN COUNCIL. HOWEVER I AM VERY DOUBTFUL IF SUCH PERSON WILL BE FOUND TO BE AVAILABLE IF HE IS REQUIRED TO CONDUCT AN ELECTION AT LARGE OR TO ATTEMPT TO BE RESPONSIBLE FOR THE EFFICIENT OPERATION OF A LOCAL MUNICIPALITY AND THE METROPOLITAN CORPORATION AT THE SAME TIME.

THERE IS ONE OTHER ASPECT OF THE MATTER IN RELATION TO WHETHER A CHAIRMAN OF A METROPOLITAN COUNCIL SHOULD BE ELECTED. I REALIZE THAT WHAT I AM ABOUT TO SAY MAY BE CONTROVERSIAL AND MAY BE MISINTERPRETED AS BEING INCONSISTENT WITH OUR ACCEPTED PRINCIPLES OF DEMOCRATIC GOVERNMENT. NEVERTHELESS IT IS MY CONVICTION THAT IF THE METROPOLITAN CHAIRMAN HAS TO GAUGE HIS ACTS AND HAVE HIS JUDGMENT UPON IMPORTANT MATTERS AFFECTED BY A CONSIDERATION OF WHETHER A CERTAIN LINE

OF ACTION WILL BE CALCULATED TO LOSE OR GAIN VOTES
HIS USEFULNESS TO THE METROPOLITAN CORPORATION
WILL BE SERIOUSLY DEPRECIATED. TO THOSE WHO SAY
SUCH A CONTENTION HOLDS THE SEEDS OF ARBITRARY OR
DICTATORIAL ACTION MAY I POINT OUT THAT THE CHAIR-
MAN HAS ONLY ONE VOTE IN COUNCIL AND THAT ONE
VOTE ONLY WHEN AN EQUALITY OF VOTES IS CAST FOR
AND AGAINST ANY MOTION. FURTHERMORE IT IS MY VIEW
THAT THE ELECTION OF THE CHAIRMAN BY THE COUNCIL
SHOULD BE ON AN ANNUAL BASIS SO THAT IF HIS ACTIONS
ARE INCONSISTENT WITH THE MAJORITY OPINION OF
THE COUNCIL THE SITUATION MAY BE READILY AND EF-
FECTIVELY CORRECTED IN A RELATIVELY SHORT TIME.

FREDERICK G. GARDINER Q.C.

JUNE, 1957.



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